

Message Text

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ACTION EUR-06

INFO OCT-01 ISO-00 INSE-00 VO-03 SCA-01 /011 W

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R 291350Z JAN 74

FM AMEMBASSY MOSCOW

TO AMEMBASSY ROME

AMEMBASSY VIENNA

USMISSION GENEVA

INFO SECSTATE WASHDC 5709

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E.O. 11652: N/A

TAGS: CVIS UR US SREF (STEINER, STEVEN E.)

SUBJECT: EMBASSY MOSCOW IMMIGRATION WORKLOAD: TDY CONSULTATIONS

ROME FOR EMBASSY/WISE AND INS/VILLANOVA

VIENNA FOR EMBASSY/TRINKA AND INS/BOBEK

REF: STATE 015639 (NOTAL); MOSCOW 1047 (NOTAL)

1. EMBASSY REQUESTS ACTION ADDRESSES' CONCURRENCE IN RECEIVING FOR BRIEF TDY CONSULTATIONS CONSUL/SECOND SECRETARY STEVEN E. STEINER, WHO HAS HAD RESPONSIBILITY FOR IMMIGRATION MATTERS HERE FOR PAST YEAR AND HALF. TDY TRAVEL, WHICH HAS BEEN APPROVED BY DEPT, WOULD BE PAID FROM MOSCOW POST PROGRAM ALLOTMENT.

2. TRIP WOULD COMPRISE FOUR WORKING DAYS, OF WHICH ONE AND HALF TO TWO IN ROME, ONE TO ONE AND HALF IN GENEVA, AND ONE-DAY STOPOVER IN VIENNA ON RETURN MOSCOW. PURPOSE IS TO ENSURE THAT EMBASSY, IN COOPERATION WITH ADDRESSEE POSTS, IS ABLE TO CONTINUE MEET EFFECTIVELY CONSTANTLY GROWING IMMIGRATION WORKLOAD WITH WHICH WE ARE FACED. THIS INCLUDES 52 PERCENT INCREASE FROM 1972 TO 1973 IN NUMBER OF EMIGRANTS WITH SOVIET EXIT DOCUMENTS TO US, SUBSTANTIAL MAJORITY OF WHICH WERE ROUTED VIA ITALY UNDER THIRD COUNTRY PROGRAM (TCP) IN COOPERATION WITH INS ROME AND US MISSION GENEVA (STATISTICS REPORTED MOSCOW 262).

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EMBASSY ALSO FACED IN PAST FOUR MONTHS WITH DRAMATIC INCREASE IN NUMBER OF JEWISH EMIGRANTS WITH SOVIET EXIT DOCUMENTS FOR ISRAEL

APPLYING HERE FOR ASSISTANCE IN REUNITING INSTEAD WITH FAMILY MEMBERS IN US (MOSCOW 201 AND PREVIOUS). ADDITIONAL PURPOSE OF CONSULTATIONS IS TO PROVIDE EMBASSY WITH NEEDED OVERVIEW OF WORKINGS THIS COMPLICATED MULTI-POST IMMIGRATION SYSTEM.

3. FOR ROME: FOCUS OF CONSULTATIONS WILL BE INS DISTRICT OFFICE, WHICH HAS SOLE AUTHORITY PROCESS FOR CONDITIONAL ENTRY TO US BOTH TCP CASES AND APPLICANTS WITH EXIT DOCUMENTS FOR ISRAEL. STEINER ALSO WISHES MEET WITH ROME VOLAG REPRESENTATIVES ASSISTING IN THESE CASES, PARTICULARLY UHS AND WCC. (SINCE EMBASSY IS REQUIRED RESPOND DAILY TO IMMIGRANTS' QUESTIONS AND CONCERN OVER PROCEDURES AWAITING THEM AT ROME, IT WOULD BE USEFUL IF UHS AND/OR WCC REPRESENTATIVE COULD GIVE RUN-THROUGH OF THESE PROCEDURES, PERHAPS ON SCENE AT AIRPORT.) STEINER WILL ALSO BE AVAILABLE CONSULT WITH CONSULAR AND POLITICAL OFFICERS DEALING WITH QUESTION OF SOVIET EMIGRATION AND, AT EMBASSY ROME DISCRETION, APPROPRIATE GOI OFFICIALS.

4. FOR GENEVA: FOCUS OF CONSULTATIONS WILL BE WITH MISSION RMRC STAFF, AS WELL AS GENEVA VOLAG REPRESENTATIVES. AS EMBASSY OFFICER WITH WORKING-LEVEL RESPONSIBILITY FOR USG EMIGRATION/FAMILY REUNIFICATION EFFORT IN USSR, STEINER WOULD ALSO APPRECIATE MISSION ARRANGING BRIEF CONSULTATIONS WITH MEMBERS USDEL CSCE WORKING ON HUMAN CONTACTS ASPECT BASKET III.

5. FOR VIENNA: VIENNA STOPOVER DESIGNED TO CONFER WITH EMBASSY, INS, AND UHS TO EFFECT BEST SYSTEM FOR ADVISING AND PROCESSING EMIGRANTS WITH DOCUMENTS FOR ISRAEL WHO ARE APPLYING HERE FOR ASSISTANCE. PRIOR CONSULTATIONS IN ROME AND GENEVA SHOULD PROVE USEFUL THIS REGARD.

6. TENTATIVE ITINERARY; SUBJECT ACTION ADDRESSEES CONCURRENCE:

MOSCOW-ROME ON AZ-547 MONDAY FEB 25 ARRIVING 1935 HOURS LOCAL; ROME-GENEVA WEDNESDAY FEB 27 ON ALITALIA FLIGHT DEPARTING 1230 HOURS LOCAL ARRIVING 1350 LOCAL;
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GENEVA-VIENNA THURSDAY FEB 28 ON SWISSAIR DEPARTING 1710 HOURS LOCAL ARRIVING 1955 LOCAL;
VIENNA-MOSCOW SAT MARCH 2 ON OS-601 DEPARTING 1130 HOURS LOCAL. RESERVATIONS WILL BE BOOKED IN MOSCOW. EMBASSY WOULD APPRECIATE ADDRESSEES' ASSISTANCE IN OBTAINING LODGINGS, IF POSSIBLE AT MODERATELY-PRICED HOTEL CONVENIENT TO POST. POSTS' ASSISTANCE ALSO REQUESTED IN FACILITATING MEETINGS WITH VOLAG REPRESENTATIVES.

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Draft Date: 29 JAN 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: garlanwa
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974MOSCOW01371
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Film Number: n/a
From: MOSCOW
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t1974019/aaaaahtm.tel
Line Count: 115
Locator: TEXT ON-LINE
Office: ACTION EUR
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: STATE 015639 (NOTAL); MOSCOW 1047 (N, OTAL)
Review Action: RELEASED, APPROVED
Review Authority: garlanwa
Review Comment: n/a
Review Content Flags:
Review Date: 19 MAR 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <19 MAR 2002 by worrelsw>; APPROVED <12 APR 2002 by garlanwa>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: EMBASSY MOSCOW IMMIGRATION WORKLOAD: TDY CONSULTATIONS ROME FOR EMBASSY/WISE AND INS/VILLANOVA
TAGS: CVIS, SREF, UR, US, (STEINER, STEVEN E)
To: ROME GENEVA
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005